# **Existing and Proposed Density & Height Regulations**

## Viewshed Preservation on Private Property

Auke Bay Neighborhood Meeting
UAS Rec. Center
March 13, 2019



#### Goals for tonight

This meeting will be considered a success if...

- You leave feeling informed about the current and proposed density and height regulations in Auke Bay.
- You learn how the proposed regulations plan to <u>preserve</u> views from private property.
- You leave feeling like your input matters and were given an opportunity to participate.



### Upcoming Meetings

April 10 <sup>th</sup>	Access & Parking	UAS Egan Library Lecture Hall (Rm 112)
May 8 <sup>th</sup>	Setbacks / Buffers / Vegetative Cover	UAS Rec Center Rm 116
May 29 <sup>th</sup>	Building Design Standards / Site Features / Screening	UAS Rec Center Rm 116
June 19 <sup>th</sup>	Using the Bonuses	UAS Rec Center Rm 116



## Questions about the meeting tonight?



#### Background

#### 2013 Comprehensive Plan

The 2013 Comprehensive Plan calls for the development of a neighborhood plan for Auke Bay and provides guidance regarding what the plan should aim to achieve.

Conduct a neighborhood plan for Auke Bay that would address residential and non-residential uses in the vicinity of the cove, harbor and University with the goal of creating a Marine Mixed Use, transit and pedestrian-oriented village in Auke Bay...(pg. 178)

<u>Encourage high-density</u>, transit-oriented residential and/or <u>mixed use</u> <u>development</u> in the Auke Bay "village" area and around the University, particularly for student and faculty... (pg. 178)



#### Background

#### 2013 Comprehensive Plan

Encourage UAS and private property owners to dedicate new public rights-of-way to create an <u>interconnected Auke Bay neighborhood</u> <u>street system</u>. (pg. 178)

Allow development of in-fill residential development, such as apartment, condominiums, efficiency or single-room-occupancy units, and loft-style housing within new and existing shopping centers. (pg. 179)

Identify scenic view corridors as seen from <u>public vista points</u> and preserve them through <u>building height restrictions</u>, <u>building massing</u> and <u>orientation restrictions</u> as conditions of a re-zoning, subdivision easements and careful building spacing requirements. (pg. 179)



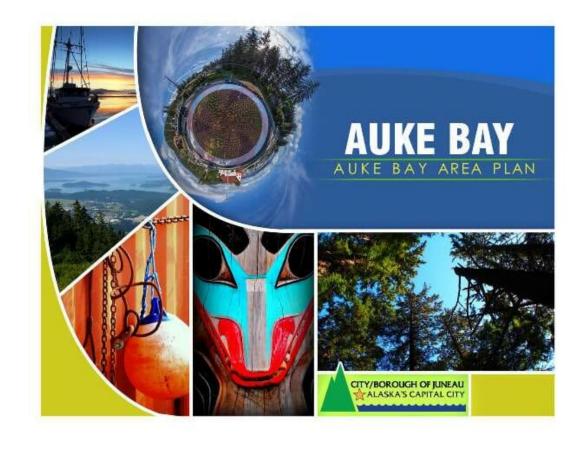
#### Auke Bay Area Plan (ABAP) – The Planning Process

- The planning process began in September 2013
- 19 member Steering Committee appointed by the Planning Commission
- 21 Steering Committee Meetings
- 3 Open House Meetings
- 2 Design Charrettes
- 1,038 Households Notified by Direct Mail
- 230 Flyers Posted
- 54 Newspaper Advertisements



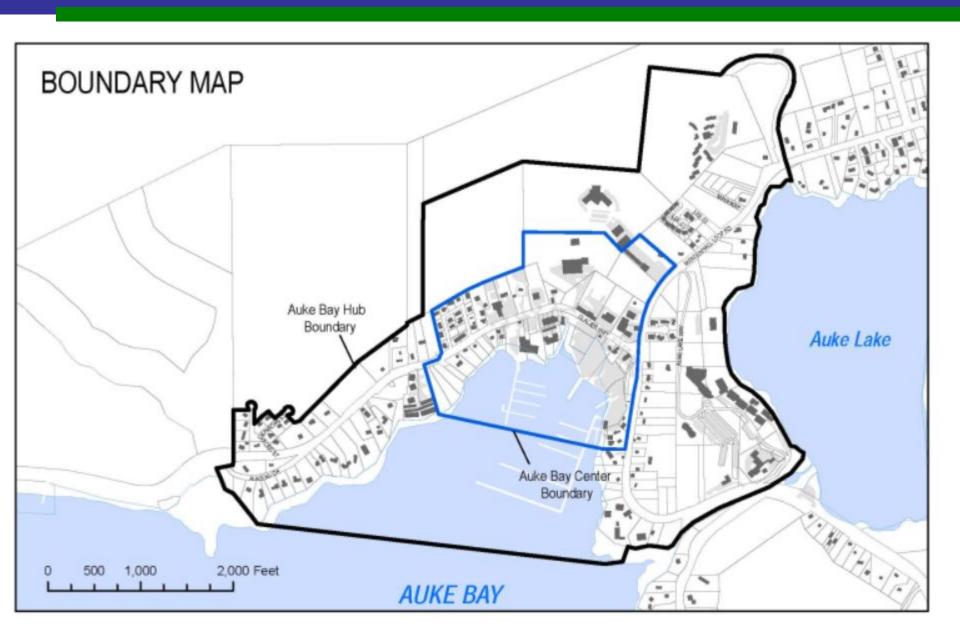
#### Auke Bay Area Plan (ABAP) - The Planning Process

- March 16, 2015
   Assembly adopted the ABAP with Ordinance 2015-13.
- After adoption, total of 11 Steering Committee meetings to begin drafting new zoning for Auke Bay





#### ABAP – Hub and Center Boundaries



#### Why was a Plan needed?



# Questions about the Auke Bay Area Plan?



## Auke Bay Implementation Planning Commission Sub-Committee

- 4 Member Sub-Committee of the Planning Commission
- Established to continue the work of the Auke Bay Steering Committee to draft potential new zoning
- Began meeting in January 2018
- Held 11 public work sessions between January 2018 & November 2018
- The public is welcome to attend and submit written comments



#### What the Sub-Committee is Proposing

#### A New Zoning District for the Auke Bay Center

The purpose the <u>proposed zoning district</u> is to encourage the development of **lively**, **mixed use** neighborhoods that are **compact and walkable**. It is intended that this area will be a primary focus of community activity for the surrounding neighborhoods.

More specifically, the purpose of the new district is as follows:

- Promote the integration of <u>small scale commercial</u> uses and <u>medium</u> density residential uses within the <u>same building</u>.
- Provide <u>flexible regulations</u> regarding setbacks to promote cohesive neighborhoods.
- Encourage the development of <u>pedestrian oriented buildings</u> that are harmonious with each other.



#### What the Sub-Committee is Proposing

#### An Overlay District for the Auke Bay Center

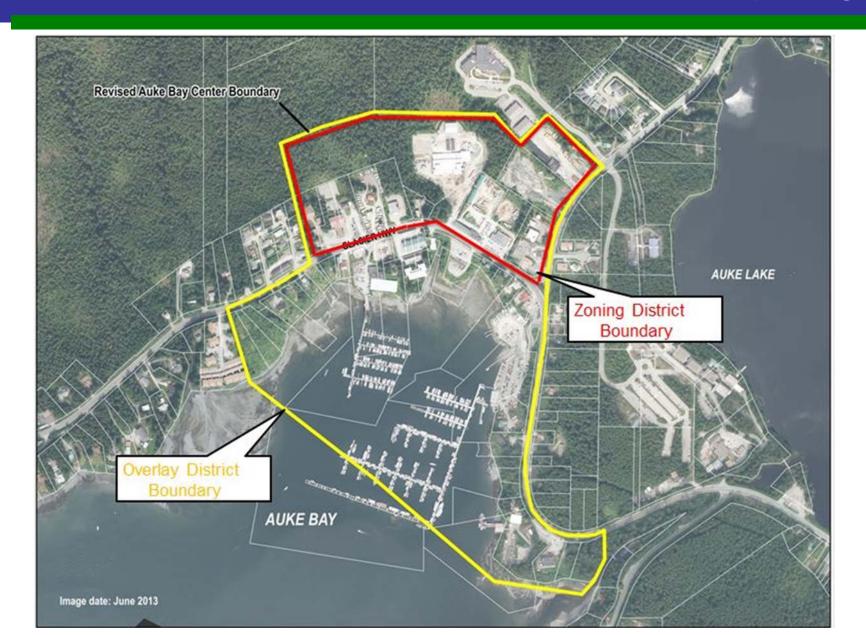
This where the platting of new right-of-ways, building design standards and view protection live. Also where the density and height bonuses and parking reductions live.

The purpose of the Auke Bay Overlay District is to implement the vision in the Auke Bay Area Plan by creating **development incentives** and design standards that promote the creation of a lively, village-like setting.

The intent of this section is to **encourage development that exceeds the minimum standards** set forth in the underlying zoning district.



#### What the Sub-Committee is Proposing



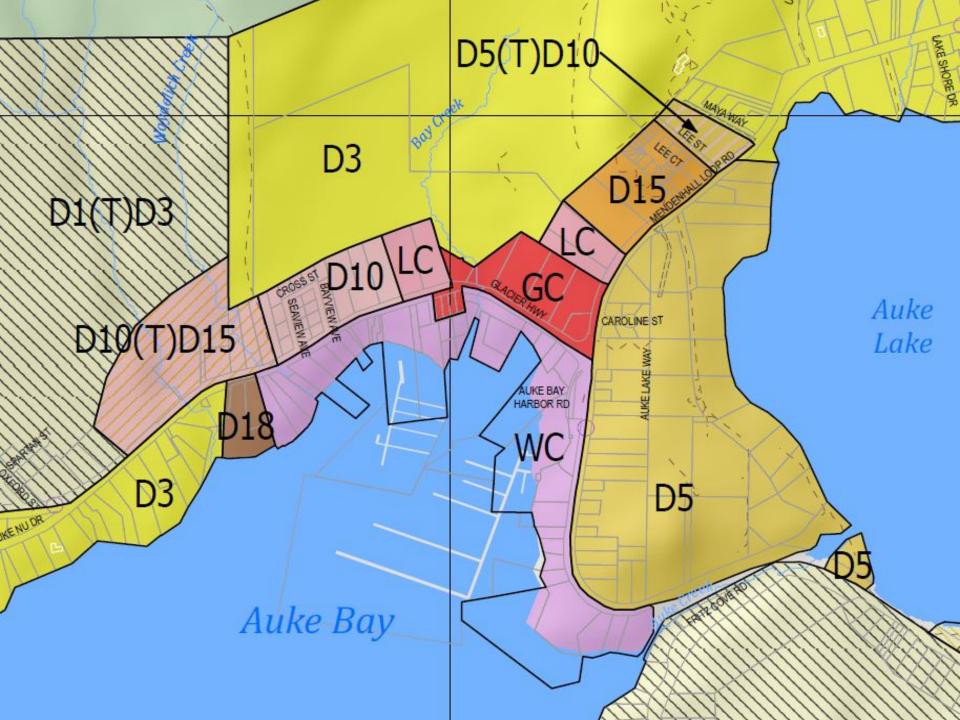
#### What is a Zoning District?

A zoning district sets **minimum requirements** for land uses, densities and dimensional standards, such as setbacks, lot coverage and building height.

CBJ has four main zoning district types:

- Residential
- Commercial
- Mixed Use
- Industrial





#### Why is a new zoning is being proposed?

- The Auke Bay Area Plan recommends a new zoning district for the Auke Bay Center.
- The land use vision in the Plan can only be accomplished through a re-zone.
- Juneau does not have an existing zoning district that would accomplish the vision in the Plan.
- Current zoning in the Center does not provide continuity.
- Allowed uses, densities and heights in the Auke Bay Center are not always compatible with one another.



#### What is an Overlay District?

An Overlay District can encompass one or more underlying zoning district and imposes additional regulations beyond those in the underlying zones.

#### **CBJ Overlay Districts:**

- PD1, PD2 and Fee in Lieu Parking Overlay Districts
- Downtown Historic District
- Alternative Development Overlay District
- Urban/Rural Mining District
- Landslide and Avalanche Areas
- Convenience Store Use Area



#### Why is an overlay district is being proposed?

- The Auke Bay Area Plan recommends building design standards and site features that go beyond a zoning district requirement.
- The addition of certain design standards and site features can add cost to a development.
- Developers can incorporate design standards and site features into their projects to earn points to increase their density and height restrictions and/or to decrease their parking requirement.
- An overlay district is <u>not</u> a requirement.
- The goals are to:
  - Encourage developers to incorporate building design standards and site features without increasing the cost of development.
  - Encourage developers to plat new rights-of-way to create a connected street grid.
  - Encourage developers to protect the existing viewshed from neighboring properties.

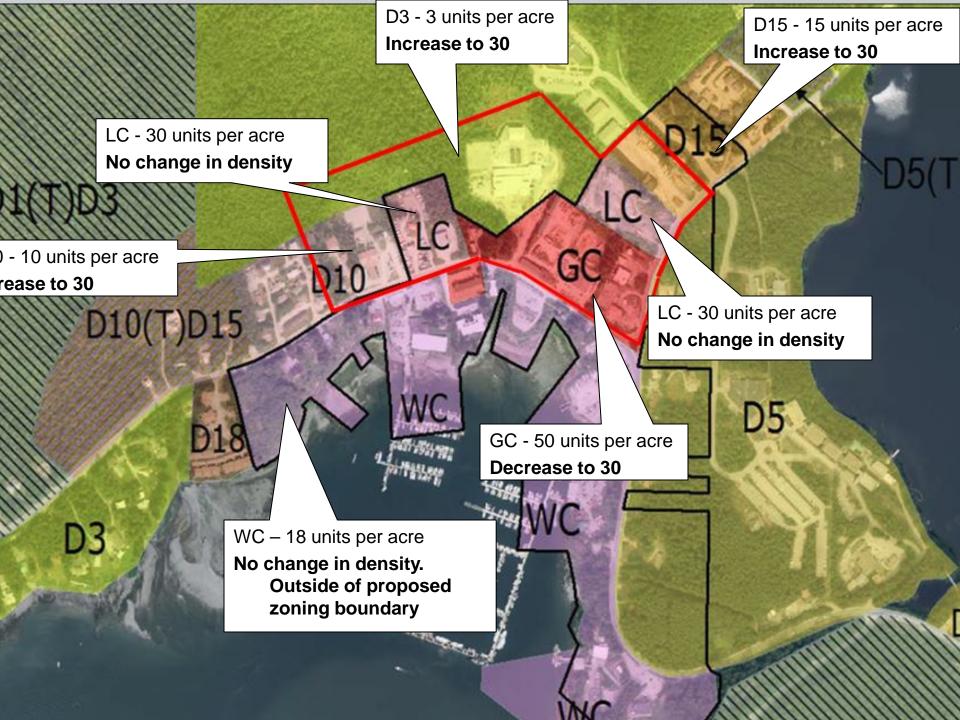


#### **Existing Density in the Auke Bay Center**

Zoning District	Maximum Dwelling Units/Acre
D3	3 units per acre
D10	10 units per acre
D15	15 units per acre
WC	18 units per acre
LC	30 units per acre
GC	50 units per acre

Proposed	30 Units per acre
Zoning District	







#### **Using Bonus Points to Increase Density**

Bonus Points Needed	Density per acre
0 points	30 dwelling units per acre
4 points	35 units per acre
6 points	38 units per acre
8 points	42 units per acre
10 points	50 units per acre

#### Example 1:

A developer constructs a mixed use building with a ratio of 2:1 and plats one public right-of-way = 10 points / 50 units per acre

#### Example 2:

A developer constructs a building with 50% ground floor transparency and meets entryway design standards for one entryway = 6 points / 38 units per acre





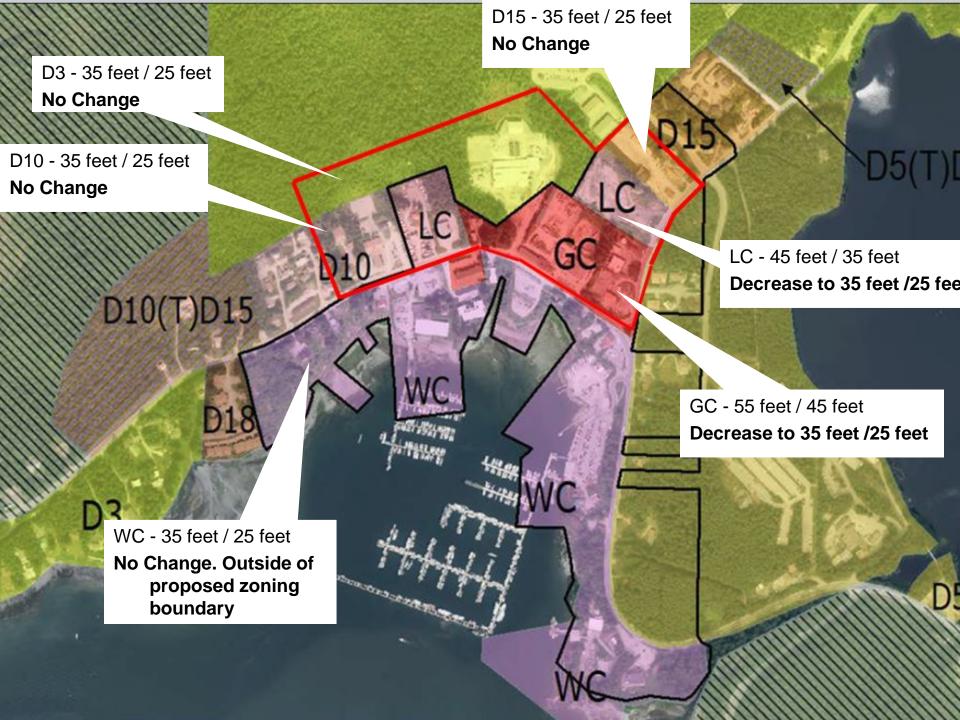
### **Questions about density?**



#### **Existing Height Restrictions in the Auke Bay Center**

Zoning District	Maximum Height for Primary Use	Maximum Height for Accessory Use
D3	35 feet	25 feet
D10	35 feet	25 feet
D15	35 feet	25 feet
WC	35 feet	35 feet
LC	45 feet	35 feet
GC	55 feet	45 feet

Proposed Zoning	35 feet	25 feet
District		





#### **Using Bonus Points to Increase Height**

Bonus Points Needed	Maximum Building Height (Permissible Uses/Accessory Uses)
0 points	35' / 25'
6 points	45' / 35'
10 points	55' / 45'

#### Example 1:

A developer screens the on-site parking lot and landscapes ¾ of the building façade = 6 points / 45 feet / 35 feet

#### Example 2:

A developer constructs a pedestrian walkway, installs a canopy over the sidewalk, one covered bike rack and plats one right-of-way = 10 points / 55 feet / 45 feet



## **Questions about height?**



#### Preserving Views of Auke Bay and Statter Harbor

- The Auke Bay Area Plan calls for preserving views from public vista view points.
- The Overlay District provides an options for preserving views from private view points.
- Applies to buildings 35 feet and taller.

Zoning District	Lot Coverage	Height Limit
LC	No maximum	45' / 35'
GC	No maximum	55' / 45'
WC	No maximum	35' / 35'
Proposed Zoning District	No maximum for multi-story/multi-use buildings; 50% for one story or single use buildings	35' / 25'

#### Preserving Views of Auke Bay and Statter Harbor

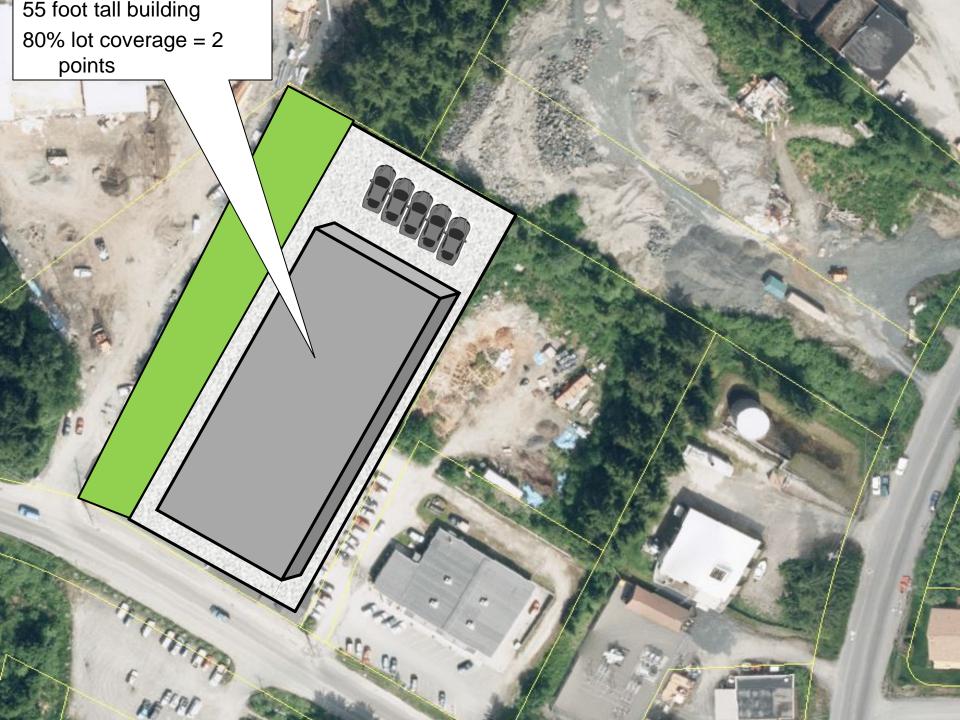
CBJ 49.80

Lot Coverage – the percentage of horizontal lot area that is occupied by all buildings on the lot, each measured at the outside of those exterior walls of the floor having the greatest horizontal dimensions.

Lot Coverage	Standard	Points Earned
80%	For the purposes of this bonus, <u>lot</u>	2
75%	coverage includes parking areas and outdoor seating areas located	4
50%	in front of or behind the building.	3







## Questions on view preservation?



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# Questions on upcoming meeting topics?

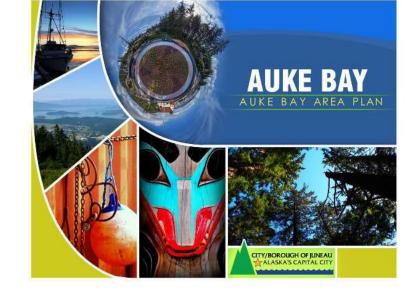


#### Links

- To read the Auke Bay Area Plan visit <a href="http://www.juneau.org/aukebayplan/">http://www.juneau.org/aukebayplan/</a>
- A draft of the zoning district ordinance can be found by at <a href="https://packet.cbjak.org/MeetingView.aspx?MeetingID=947&MinutesMeetingID=-1&doctype=Agenda">https://packet.cbjak.org/MeetingView.aspx?MeetingID=947&MinutesMeetingID=-1&doctype=Agenda</a>.

Questions can be directed to Allison Eddins, CDD Planner, at 586-0758 or

Allison.eddins@juneau.org.





#### **Appendix C**





#### What the ABAP Says About Views

#### Key Auke Bay View Sheds

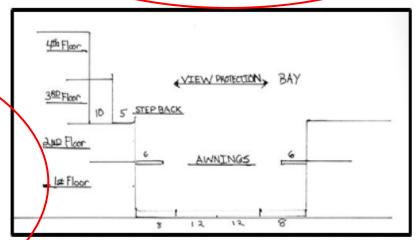
Protecting scenic vistas and view points from the effects of haphazard development can allow the Auke Bay area and community to preserve its unique charm, civic pride, and attract positive growth to the area. Preserving key view points can lead to many benefits such as higher property values, strengthening tourism, and contributing to the overall enjoyment of the area. Consideration for building orientation and height is needed to maintain important views, provide for air circulation, and avoid undesired building shadowing effect. The View Points Map<sup>8</sup> identifies key views that originated from the June 2014 Community Charrette.

The key view points to maintain in the Auke Bay area are those from:

- Looking toward Auke Bay from the intersection of Bayview and Glacier Highway.
- From the sidewalk in front of Chan's restaurant and S.E. Waffle Company.
- Auke Bay from the crest of the hill at Back Loop Road and continues to the round-a-bout.
- Approaching the opening to UAS student housing and Auke Lake at 4300 University Drive.
- 5. UAS dock looking east across Auke Lake.
- From Glacier Highway near Auke Lake parking area turnoff.

- On Glacier Highway heading north as you approach the round-a-bout into Auke Bay.
- 8. In Auke Bay looking towards the land and harbors.
- From the bottom of Horton parking lot in front of Squires Restaurant building looking into Auke Bay.

These points are labeled on the View Point Map located in Appendix C.



The example above shows how as buildings get further from the waterfront they may have added neight to allow for more water viewing opportunities.

#### Connected Street Grid Auke Bay Center

The Auke Bay Center is envisioned with a street grid that provides connection to shopping, businesses, residences, and parks.9

#### Land Use Vision in the ABAP

The tools described below will help direct future development to achieve the vision of the Auke Bay Center:

- Create design guidelines for new buildings and streetscapes
- Have "build-to lines" for minimum front yard setbacks
- Building heights of at least two stories
- Buildings oriented to the street
- Ground floor commercial with residential above
- Create interesting building facades for enhancing appearances
- Parking located at the rear, side or under buildings
- Hidden trash receptacles, loading docks, outdoor mechanical and electrical equipment
- Preserve key Auke Bay view sheds
- Create a connected street grid system
- Have street furniture, banners and plantings



Auke Bay Area Plan: Chapter 1 Land Use, page 6

#### ABAP – The Study Area



#### ABAP – Hub and Center Boundaries

